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Adjourned at 10:25 P.M. to Tuesday, April 26th,
at 4:00 P.M.

* * * * *

Ava Cripe
Minute Secretary

ii.

City Council
April 19, 1977

April 19, 1977

MINUTES OF A REGULAR MEETING
OF THE TORRANCE CITY COUNCIL

OPENING CEREMONIES:

1. CALL TO ORDER:

The Torrance City Council convened in a Regular Meeting on Tuesday, April 19, 1977, at 5:30 P.M. in the Council Chambers at Torrance City Hall.

2. ROLL CALL:

Present: Councilmembers Armstrong, Brewster, Brown, Geissert, Rossberg, Wilson and Mayor Miller. Absent: None.

Also present: City Manager Ferraro, Assistant City Manager Scharfman, City Attorney Remelmeyer, City Clerk Coil and City Treasurer Rupert.

3. FLAG SALUTE:

Councilman Leonard Loy led in the salute to the flag.

4. INVOCATION:

Reverend Boyd Kifer, Church of the Nazarene, gave the invocation for the meeting.

STANDARD MOTIONS:

5. APPROVAL OF MINUTES:

None available.

6. MOTION TO WAIVE FURTHER READING:

Councilman Wilson moved that after the City Clerk has given a number and read title to any resolution or ordinance on tonight's agenda, the further reading thereof be waived, reserving and guaranteeing to each Councilmember the right to demand the reading of any such resolution or ordinance in regular order. The motion was seconded by Councilman Armstrong, and roll call vote was unanimously favorable.

7. COUNCIL COMMITTEES:

No reports.

1.

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PROCLAMATIONS:

8. SECRETARIES WEEK - April 25, 1977 - April 29, 1977.
9. PUBLIC SCHOOLS WEEK.
10. 55-MILE PER HOUR COMPLIANCE MONTH - Month of May 1977.

So proclaimed by Mayor Miller.

MATTERS NOT OTHERWISE CLASSIFIED:

11. BINGO.

Heard later in the meeting - See Page 10.

PUBLIC WORKS:

12. RESOLUTION re: purchase of privately owned storm drain.

RESOLUTION NO. 77-69

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF TORRANCE AUTHORIZING THE MAYOR AND CITY CLERK TO EXECUTE AND ATTEST THAT CERTAIN AGREEMENT BETWEEN THE CITY OF TORRANCE AND JUDY CAKE AS AN INDIVIDUAL AND AS EXECUTRIX OF THE ESTATE OF CHARLES N. CAKE FOR ACQUISITION OF REAL PROPERTY AND STORM DRAIN EASTERLY OF HAWTHORNE BOULEVARD BETWEEN TORRANCE BOULEVARD AND EMERALD STREET

Councilman Armstrong moved for the adoption of Resolution No. 77-69. His motion, seconded by Councilwoman Geissert, was unanimously approved by roll call vote.

BUILDINGS, STRUCTURES AND SIGNS:

13. TEMPORARY SIGN ON PUBLIC PROPERTY - Armed Forces Day advertising.

RECOMMENDATION OF BUILDING AND SAFETY DIRECTOR/

CITY ENGINEER: That the temporary sign be approved and that the fees and insurance be waived as in past approvals by the City Council for Torrance Rodeo, Lions Football game, P.T.A., etc., provided that it will be so located as not to impede traffic visibility and will be removed at the end of the stated date.

MOTION: Councilwoman Geissert moved to concur with the above stated Staff recommendation. Her motion was seconded by Councilman Wilson, and roll call vote was unanimously favorable.

ENVIRONMENTAL MATTERS:

14. REPORT OF THE COUNCIL AD HOC COMMITTEE ON AIRCRAFT NOISE.
15. PORTABLE NOISE MONITOR.

These items were held for later in the meeting -
See pages 6-10.

TRANSPORTATION MATTERS:

16. IMPROVEMENT OF CARSON/MADRONA INTERSECTION.

See Page 6.

FISCAL MATTERS:

17. PAYMENT OF SHELL OIL COMPANY CLAIM FOR WORK ON PRAIRIE-MADRONA PROJECT.

RECOMMENDATION OF TORRANCE LIABILITY INSURANCE CLAIMS BOARD AND DEPUTY CITY ATTORNEY:

That the claim of Shell Oil Company in the amount of \$38,491.60 be paid from funds available for Prairie-Madrona Project construction.

MOTION: Councilman Armstrong moved to concur with the above stated recommendation. His motion, seconded by Councilman Wilson, was unanimously approved by roll call vote.

MANPOWER MATTERS:

18. RESOLUTION re: On-The-Job Training Programs.

RESOLUTION NO. 77-70

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF TORRANCE AUTHORIZING AND DIRECTING THE MAYOR AND CITY CLERK TO EXECUTE AND ATTEST THOSE CERTAIN CONTRACTS FOR ON-THE-JOB TRAINING BY AND BETWEEN THE CITY OF TORRANCE AND PILOT MANUFACTURING COMPANY AND ARCHITECTURAL GLASSWORKS COMPANY

Councilman Wilson moved for the adoption of Resolution No. 77-70. His motion was seconded by Councilwoman Geissert, and roll call vote was unanimously favorable.

SECOND READING ORDINANCES:

19. ORDINANCE NO. 2733.

ORDINANCE NO. 2733

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF TORRANCE AMENDING SECTIONS 17.133.1 AND 17.133.2 OF THE TORRANCE MUNICIPAL CODE CHANGING THE CLASS TITLE OF PRINCIPAL RECREATION LEADER TO RECREATION COORDINATOR

Councilman Armstrong moved for the adoption of Ordinance No. 2733 at its second and final reading. His motion was seconded by Councilman Wilson, and roll call vote was unanimously favorable.

20. ORDINANCE NO. 2734.

ORDINANCE NO. 2734

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF TORRANCE REPEALING ARTICLE 5 OF CHAPTER 4 OF DIVISION 9 OF THE TORRANCE MUNICIPAL CODE RELATING TO TEMPORARY USE PERMITS

Councilwoman Geissert moved for the adoption of Ordinance No. 2734 at its second and final reading. Her motion, seconded by Councilman Wilson, was unanimously approved by roll call vote.

PLANNING AND ZONING MATTERS:

21. RESOLUTION granting V 77-1, Makoto and Bertha Yoshida.

RESOLUTION NO. 77-71

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF TORRANCE GRANTING A VARIANCE FROM THE PROVISIONS OF DIVISION 9 OF THE TORRANCE MUNICIPAL CODE, AS APPLIED FOR BY MAKOTO AND BERTHA YOSHIDA IN PLANNING COMMISSION CASE NO. V 77-1

Councilman Wilson moved for the adoption of Resolution No. 77-71. His motion was seconded by Councilman Armstrong, and roll call vote was unanimously favorable.

ADDENDUM ITEM:

22. ORDINANCE adopting 1976 Uniform Fire Code, with RESOLUTION setting May 10, 1977 as date for a public hearing.

City Clerk Coil confirmed that he had three copies of the proposed Code on file, following which Mayor Miller requested that a number be assigned and title read to the appropriate ordinance in this matter.

ORDINANCE NO. 2735

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF TORRANCE REPEALING CHAPTER 5 OF DIVISION 8 IN ITS ENTIRETY AND ENACTING A NEW CHAPTER 5 OF DIVISION 8 WHICH ADOPTS BY REFERENCE THE UNIFORM FIRE CODE 1976 EDITION, AS AMENDED

No action was taken on Ordinance No. 2735 at this time.

It was next requested by Mayor Miller that City Clerk Coil assign a number and read title to:

RESOLUTION NO. 77-72

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF TORRANCE SETTING THE TIME AND PLACE FOR HEARING ON THE ADOPTION OF THE UNIFORM FIRE CODE, 1976 EDITION, AS AMENDED, AND PROVIDING FOR THE PUBLICATION OF THE NOTICE THEREOF

Councilwoman Geissert moved for the adoption of Resolution No. 77-72. Her motion was seconded by Councilman Brown, and roll call vote was unanimously favorable.

Desired Council clarification was provided by Fire Chief Slonecker and Battalion Chief Agapito.

ORAL COMMUNICATIONS:

23. City Manager Ferraro introduced new reporters assigned to the Torrance City Council meetings: Leo Wolinsky, Los Angeles Times; Chuck Elliott, Daily Breeze. Mr. Ferraro also noted that veteran Council reporter Roxanne Arnold has been reassigned to court activities.

24. City Manager Ferraro noted the necessity to adjourn this meeting to April 26th at 4:00 P.M. in order that Staff may be given instructions regarding forthcoming negotiations in an Executive Session at that hour, to be followed by the Officer Ferguson hearing at 6:00 P.M., and regular Council business at 7:00 P.M.

25. Councilman Armstrong welcomed Laurie Anderson, Youth Council president, back from her recent tour of Kashiwa, Japan.

26. Councilman Armstrong commended the Torrance Area Youth Band on its achievement in recently winning yet another award -- a Grand Sweepstakes Trophy.

27. Councilman Brown requested Staff investigation re: the metering proposal at the San Diego/Harbor Freeway interchanges in view of its impact on the City of Torrance.

28. Staff review re: the possibility of solar heating for the Plunge was requested by Councilwoman Geissert.

29. Councilman Wilson requested appropriate recognition for Roxanne Arnold's fine coverage of Council meetings.

30. Mayor Miller reviewed recent communication from Mayor Russ of Gardena regarding the Los Angeles County Transportation Commission and the South Bay Corridor Study -- it was the request of the Mayor that City Attorney Remelmeyer return with a resolution indicating Torrance's support of this feasibility study for discussion at the April 26th meeting.

31. It was the request of Councilman Armstrong that upcoming Water Department budget considerations include the old Narbonne District #5.

Considered by the Council at this time:

TRANSPORTATION MATTERS:

16. IMPROVEMENT OF THE INTERSECTION OF CARSON STREET AND MADRONA AVENUE.

Staff presentation was made by Sr. Associate Transportation Engineer Collins. Council discussion was directed to the "unknowns" of the Fashion Way Redevelopment Project, future construction of Carson Street, overall street construction projects in this area, etc. Councilman Brown noted the need for further clarification as to why Option #1 would not work, the effect on the Crenshaw/Crest Road priority, the merits of outside design, etc.

It was the request of City Manager Ferraro that this item be held for one week to permit further Staff research. There were no objections, and it was so ordered.

The Council now returned to:

ENVIRONMENTAL MATTERS:

14. REPORT OF COUNCIL AD HOC COMMITTEE ON AIRCRAFT NOISE ABATEMENT.

RECOMMENDATIONS OF COUNCIL AD HOC COMMITTEE ON AIRCRAFT NOISE ABATEMENT.

POLICY RECOMMENDATIONS:

1. The City Council adopt a policy to institute a program of aircraft noise abatement.
2. The City Council adopt a policy to periodically review the program of aircraft noise abatement.
3. The City Council adopt a policy incorporating to the greatest extent possible the following limitations on the Torrance Municipal Airport and instruct the City Attorney to prepare an amendment to the Code of the City of Torrance to include these limitations after consultation with the Department of Transportation and the Torrance FAA Air Traffic Control Chief:
 - a. Decrease the maximum allowable aircraft weight to 20,000# GWT.
 - b. Prohibit large (over 4,000# GWT) aircraft from touch-and-go work.
 - c. Limit touch-and-go hours of operation to 8 A.M. through 8 P.M. weekdays.
 - d. Limit touch-and-go hours of operation to 10 A.M. through 5 P.M. weekends (Saturday and Sunday).

- e. Impose a night curfew on departures from 11 P.M. through 6:30 A.M.
- f. Raise both pattern altitudes to 1000 feet AGL (1100 feet MSL).
- g. Limit the number of flight schools permitted to operate on the Airport to the current level of six.
- h. Establish an Airport overlay zone defining the exposure area of the Airport, potential for aircraft noise annoyance, and to be used as a planning tool in the environmental review process for projects and development within the zone.

ACTION RECOMMENDATIONS:

1. Conduct a current noise baseline study updating the BB&N report, September 1975, and appropriate \$6,200 from Airport Earnings Fund therefor.
2. Appropriate \$3,500 from the General Fund and \$3,500 from Airport Retained Earnings to purchase a portable noise monitor.
3. Refer to the current budget process for staffing and funding the following:
 - a. Provide adequate noise abatement staff.
 - b. Identify and notify non-compliance aircraft.
 - c. Establish a "Go/No Go" touch-and-go line on the runway.
 - d. Establish helicopter approach and departure tracks.
 - e. Continue dissemination of "Tower Talk."
 - f. Reestablish quarterly "Hangar Sessions."
 - g. Educate pilots in noise abatement techniques.
 - h. Designate "noise sensitive" residential areas near the Airport.
 - i. Airport Administration disseminate a photo showing "noise sensitive areas."
 - j. Prepare an information packet for transient pilots.
 - k. Install new noise message signs on the field.
 - l. Designate a full-time Airport Manager.
 - m. Continue in effect the joint Noise Advisory Committee on an ad hoc basis. (3 members, Airport Commission; 3 members, Environmental Quality Commission)
4. Direct the City Attorney to prepare an aircraft noise ordinance.
5. Direct the City Manager to expedite a capital project for purchase and installation of a permanent noise monitoring system.
6. Direct the City Manager to undertake the following actions:
 - a. Establish a tiedown contract to "Fly Right."
 - b. Revise the Airman's Information Manual for Torrance Airport.
 - c. Revise "Letter to Airmen" for noise abatement.
 - d. Install a large "PLEASE FLY QUIETLY" sign on the Tower.
 - e. Put the Torrance Airport pattern in the Federal Register.
 - f. Seek alternate training fields.

7. Direct the City Manager to process for Council approval leases with the FAA for installation and operation of the following noise abatement and safety aids:
 - a. Install Visual Approach Slope Indicators (VASI's).
 - b. Install Runway End Identifier Lights (REIL's).
 - c. Install a Guide Slope.
 - d. Install a Brite Radar Display in the FAA Control Tower.
8. Direct the City Manager to coordinate with the local FAA Air Traffic Control Tower in accomplishing the following objectives:
 - a. Enforce the flight paths.
 - b. Impose a minimum takeoff delay interval.

Presentations were made by Councilman Brewster, chairman, Ad Hoc Committee on Noise Abatement; and Transportation Administrator Critchfield.

Comments from the audience were requested by Mayor Miller.

The following speakers provided prepared statements; these written statements are of official record:

Mr. Joseph Clukey, representing Riviera Homeowners Association;

Speaking in behalf of the Southwood Homeowners Association - Ms. Yvonne Tressel.

Mr. Ed Greene, Madrona Homeowners Association;

Mr. John La Resche, Torrance Heights Civic Association;

Mrs. Polly Watts, Torrance League of Women Voters;

Mr. Joe Arciuch, 23521 Kathryn Avenue;

Mr. Jim Frasso, Southwood Riviera Homeowners;

Mr. Clint Meadway, representing the Torrance Area Chamber of Commerce, Aviation Committee;

Mrs. Betty Sanders, Torrance Pilots Association; and

Councilman Jim Cole, City of Lomita.

Other speakers were:

Mr. Jack Cramer, Marble Estates Homeowners Association: Recommended that Items 1,2,3,4,8A and 9 be approved by the Council as being non-controversial -- objections by the homeowners to Items 5,6,7 and 11 were indicated by Mr. Cramer.

Mr. Bernie Hollander, 22959-B Nadine Circle: Deemed NAVAIDS a poor safety program and urged the elimination of noisy touch-and-go's.

Mrs. Peggy Hollander, representing New Horizons: These residents cannot live in their homes because of the unbearable noise from planes -- there should be fewer planes and no heliports on the Airport.

Ms. Karen Sherman, Torrance Association of Businessmen: This group offered physical and financial assistance in the implementation of the Committee report in areas of pilot education, information packets for transients, and noise messages

on the field. Objections were voiced regarding limitation of number of flight schools; maximum aircraft weight; and curfew requirements.

Mr. David Fisher, 22134 Ladeene Avenue: Noted a reluctance by Airport users to accept responsibility for existing problems, and a "lack of toughness" in areas of ordinance enforcement.

Mr. Gary Liles, 19414 Redbeam Avenue: Generally commended the Committee report, and recommended that there be a policy statement by the Council to the effect that the residential aircraft noise limit within Torrance have a maximum objective of 55db CNEL.

Council discussion ensued, with appreciation conveyed for the foregoing valuable input, and specific note of the pending Master Plan considerations.

Formal action taken by the Council is reflected below:

MOTION: Councilwoman Geissert moved for the adoption of Policy Recommendations #1 and #2. Her motion, seconded by Councilman Rossberg, was unanimously approved by roll call vote.

MOTION: Councilman Brewster moved for the adoption of Action Recommendations #1, 2, 3, 4, 5, 6, and #8 -- Item #7 to be deferred at this time, pending further Committee review and/or Master Plan hearings.

Councilman Brown recommended the following modifications to the Committee recommendations:

Item #3 (d) "Establish a helicopter approach and departure tracks. This does not at this time constitute approval of helicopters."

Item #3 (m) "Continue in effect the joint Noise Advisory Committee on an Ad Hoc basis, subject to possible expansion at the time of the Master Plan hearings."

These modifications met with the approval of Councilman Brewster. The motion, as modified, was seconded by Councilman Rossberg, and roll call vote was unanimously favorable.

Following discussion regarding the merits of early implementation of Policy Recommendation #3, Councilman Brown moved for the adoption of Policy Recommendation #3, Items (a), (b), (c), (d), (e), (g) and (h) -- excluding (f) at this time because of the controversial aspect -- as an interim measure, subject to further consideration at Master Plan hearings. The motion was seconded by Councilman Rossberg, and roll call vote was unanimously favorable.

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The hour being 8:45 P.M., a 10-minute recess was ordered by Mayor Miller.

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15. APPROPRIATION OF FUNDS FOR A PORTABLE NOISE MONITOR.

RECOMMENDATION OF BUILDING AND SAFETY DEPARTMENT/ DEPARTMENT OF TRANSPORTATION: That Council authorize a formal invitation to bid and appropriate \$7,000 for the purchase of one portable noise monitoring unit. We further RECOMMEND this appropriation be shared equally between the Airport Fund and the General Fund.

MOTION: Councilman Armstrong moved to concur with the above stated recommendation. His motion was seconded by Councilman Brown, and roll call vote was unanimously favorable.

The Council now returned to:

MATTERS NOT OTHERWISE CLASSIFIED:

11. BINGO.

Mayor Miller announced that the Council would entertain continued discussion on the matter of Bingo.

Representing the Central Torrance Homeowners Association, Mr. Frazier reported their recommendation that commercialized Bingo not be permitted within Torrance City Limits at any time; that Staff be directed to prepare an emergency ordinance for consideration at the April 26th meeting to permit those organizations eligible under the current law to play Bingo; that regulations in the ordinance conform with Torrance Police Department specifications.

Speaking in favor of Bingo were: Lee Dante, 2551 Lesserman; Alice Ramirez, 815 Kornblum; Paula Engels, 3635 West 228th Street; Cliff Carroll, 3560 Del Amo Boulevard; Rudy Wittle, 4607 Hallison; Mike Jasper, American Legion Post; Rosemarie Kinone, 22918 Date; and Mike Milas, 21108 Amie Street.

Opposition to Bingo in the City of Torrance was expressed by the following speakers: Florence Summers, 1621 Flower Street; Richard Crider, 18020 Ermanita; Margaret Crider, 18020 Ermanita; Robert Bachelor, 16432 Illinois Court; Harry Matthews, 1609 Elm; and Reverend Boyd Kifer, Torrance Ministerial Association.

Ms. Leah Riley, 23011 Doris Way, was neither in favor of nor opposed to Bingo -- she suggested an arrangement whereby approval could be granted on a one-time basis for non-profit organizations.

Mr. Jack Cramer, 2668 - 232nd Street, clarified the intent of existing California law re: Bingo and qualified charitable organizations.

Council discussion followed.

It was the comment of Councilman Armstrong that the concept of Proposition 9 has been followed by way of the public hearings before this Council -- Mr. Armstrong then noted certain statistics contained in the Police Department report; the impact on the Police Department budget were Bingo permitted; etc.

Councilman Armstrong thereupon stated that he could not support the subject ordinance, and MOVED to concur with the recommendation of the Chief of Police that Bingo not be permitted within the City of Torrance. The motion was seconded by Councilman Wilson.

It was stated by Councilman Brewster that he has no strong objection to Bingo, but he certainly desires to defer its implementation -- there are sufficient questions to point out the need to proceed slowly; further, other cities have rushed forward in approving Bingo and much can be learned from their experience. Councilman Brewster indicated concurrence with the motion, for an interim period, but recommended deferring the matter for a year or two until there could be assurance that implementation would not present problems, concerns and expenses.

Dr. Wilson deemed Bingo the "sugar coating of a bad tasting pill" -- the motivation seems to be raising money; however, Bingo is only a subterfuge for paying obligations, rather than by way of cold, hard cash. As easy as it may seem to raise money in this manner, the obligations will be met in another way, in the opinion of Councilman Wilson.

Councilman Rossberg stated that he has nothing against Bingo as a game for fun -- he does object to Bingo played for money or for things of value, and must, therefore, support the motion for denial.

It was stated by Councilman Brown that bringing Bingo into the City of Torrance would not result in a collapse of the moral framework of the City, but, on the other hand, Bingo likely will not be the great financial windfall that will prop up the private education system. Could Bingo be limited effectively to certain groups, Councilman Brown might be inclined to support it -- however, problems presented by current legislation makes it unwise to approve Bingo at this time. Councilman Brown likewise concurred in the motion on the floor.

Councilwoman Geissert was of the opinion that it would be inconceivable to consider Bingo in a city the size of Torrance without close regulation by the License Department, the Police Department, etc. -- it, therefore, becomes a very costly, cumbersome business. Further, in view of the uncertainty of pending bills in Sacramento, without knowledge of their possible impact, Mrs. Geissert concurred with the motion for denial.

Mayor Miller reviewed the quality of life in Torrance and its desirable atmosphere, and recommended a "long, hard look" at what happens to the cities with Bingo, with rereview by the Council at a future date.

Police Chief Nash advised that the Council would be kept informed regarding this legislation, with specific input to the Legislative Liaison Committee.

Roll call vote on Councilman Armstrong's motion that Bingo not be permitted within the City of Torrance was unanimously favorable.

** (Further discussion -- see below.)
* * * * *

The hour being 9:55 P.M., the Council recessed, and reconvened as the Redevelopment Agency, returning to its regular agenda at 9:56 P.M.

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**Mayor Miller noted, at this point in the meeting, the communication from Mrs. Barbara Honeycutt recommending that a letter be written by the City Attorney's office opposing A.B. 102, A.B. 103 and S.B. 101, pertaining to Bingo, now being discussed in Sacramento. It was noted by Legislative Advocate Rupert that this legislation is on the Legislative Liaison Committee's agenda.

ORAL COMMUNICATIONS (Cont.):

32. Mr. Robert Halbert requested clarification regarding the Council's intent on April 5th as to procedure for his Tentative Tract Map.

Council discussion was directed to the appropriate manner for procedure, with note of the imminent review by the Plot Plan Review Board. Action taken is reflected below:

MOTION: Councilman Armstrong moved that the subject Tentative Tract Map be reviewed by the Plot Plan Review Board on April 21st, to rework the Plan to the best of its capacities, and to be returned to the Council on April 26th -- subject to City Attorney approval of this procedure. The motion was seconded by Councilman Brown, and carried, with roll call vote as follows:

- AYES: COUNCILMEMBERS: Armstrong, Brewster, Brown, Wilson; Mayor Miller.
- NOES: COUNCILMEMBERS: Geissert, Rossberg (both would prefer the Planning Commission route).

33. Mrs. Diane Hathaway extended an invitation to the Friends of the Library Book Sale - April 21st to April 23rd. Further, the Torrance Historical Society will meet on Thursday, April 21st, at the Post Avenue Library.

At 10:25 P.M., Councilman Wilson moved to adjourn to Tuesday, April 26, 1977, at 4:00 P.M. The motion was seconded by Councilman Armstrong, and roll call vote was unanimously favorable.

* * * * *

Ava Cripe
Minute Secretary

12. City Council
April 19, 1977

Vernon W. Coil
Vernon W. Coil, Clerk of the
City of Torrance, California

APPROVED:
Ken Miller
Mayor of the City of Torrance